

## Message Text

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PAGE 01 BONN 11167 01 OF 02 151808Z

43

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 IO-14 OMB-01 ACDA-19 SCI-06 FEAE-00 SAM-01

SAJ-01 DRC-01 /144 W

----- 123149

R 151756Z JUL 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 3810

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION BERLIN

USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL FRANKFURT

AMCONSUL HAMBURG

AMCONSUL MUNICH

AMCONSUL STUTTGART

C O N F I D E N T I A L SECTION 01 OF 02 BONN 11167

E.O. 11652: GDS

TAGS: PFOR, PGOV, GW, WB, UR, GE

SUBJECT: STIRRINGS IN OSTPOLITIK

REF: BONN 09931

SUMMARY: CHANCELLOR SCHMIDT PLANS A VISIT TO THE USSR

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PAGE 02 BONN 11167 01 OF 02 151808Z

IN LATE OCTOBER OR THE BEGINNING OF NOVEMBER. FOREIGN

MINISTER GENSCHER HAS HAD A MEETING WITH SOVIET AMBASSADOR FALIN IN WHICH CSCE AND A SCIENTIFIC-TECHNICAL COOPERATION AGREEMENT WERE DISCUSSED, AND--BUT ONLY TANGENTIALLY--THE ESTABLISHMENT OF THE FEDERAL ENVIRONMENTAL AGENCY (FEA) IN BERLIN. END SUMMARY

1. THE PACE OF SOVIET-FRG EXCHANGES IN BONN QUICKENED AT THE END OF LAST WEEK. FALIN WAS RECEIVED BY SCHMIDT JULY 11, AND MET FOR 4-1/2 HOURS JULY 12 WITH GENSCHER. FONOFF CONTACTS TELL US SCHMIDT WANTED TO MAKE A DELIBERATE, POSITIVE OSTPOLITIK GESTURE AFTER A PERIOD OF INTENSIVE FRG CONSULTATIONS WITH ITS PRINCIPAL WESTERN PARTNERS (PERHAPS THE BAHR INFLUENCE ALREADY MAKING ITSELF FELT?). THE MAIN TOPIC OF THE SCHMIDT-FALIN MEETING WAS THE CHANCELLOR'S VISIT TO THE USSR, AND AGREEMENT WAS REACHED ON TIMING--LATE OCTOBER OR THE VERY BEGINNING OF NOVEMBER (BEFORE THE OCTOBER REVOLUTION HOLIDAY). SCHMIDT REITERATED FRG INTEREST IN ECONOMIC COOPERATION, BUT RULED OUT GOVERNMENT GUARANTEED CREDITS.

2. TWO MAIN TOPICS OF THE GENSCHER-FALIN MEETING, BOTH DISCUSSED AT LENGTH, WERE THE LONG-DELAYED SOVIET-FRG SCIENTIFIC-TECHNICAL COOPERATION AGREEMENT, AND CSCE BASKET 3. THERE WAS NO PROGRESS UNDER EITHER TOPIC, WE WERE TOLD. AS BEFORE, THE INCLUSION OF FEDERAL AGENCIES OR INSTITUTIONS IN BERLIN IN EXCHANGES WAS A MAJOR OBSTACLE TO THE CONCLUSION OF THE AGREEMENT. FALIN WAS MODERATE THROUGHOUT. GENSCHER STRESSED THAT THE INCLUSION OF BERLIN WAS A POINT OF THE HIGHEST IMPORTANCE FOR THE FRG. THE GERMANS NOTED THAT FALIN FREQUENTLY USED THE FORMULA "AT PRESENT" IN EXPRESSING SOVIET DIFFICULTY IN INCLUDING BERLIN, AND THOUGHT THIS SUGGESTED POSSIBLE FLEXIBILITY. THE ONLY MENTION OF THE FEA WAS IN THE CONTEXT OF THE SCIENTIFIC-TECHNICAL AGREEMENT, FALIN MAKING THE POINT THAT THE SOVIETS WOULD BE UNABLE "AT PRESENT" TO COOPERATE WITH THE FEA AS WELL AS OTHER BERLIN INSTITUTIONS.

3. THE GERMANS THOUGHT FALIN WAS LOOKING FOR A WAY TO  
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PAGE 03 BONN 11167 01 OF 02 151808Z

CONCLUDE THE AGREEMENT, POSSIBLY BY GLOSSING OVER

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PAGE 01 BONN 11167 02 OF 02 151811Z

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 11167

DIFFERENCES AND BEING INTENTIONALLY VAGUE ON POINTS AT  
ISSUE. THE FRG, HOWEVER, WILL INSIST ON PRECISION  
BECAUSE OF THE DAMAGING INTERNAL POLITICAL FALL OUT IF,  
FOLLOWING THE CONCLUSION OF THE AGREEMENT, BERLIN WERE  
TO BE DISADVANTAGED. OUR CONTACTS ALSO TOLD US THE  
RUSSIANS HAVE BEEN WORKING AROUND THE AGREEMENT IN  
ANOTHER SENSE, BY CONCLUDING INDIVIDUAL COOPERATION  
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PAGE 02 BONN 11167 02 OF 02 151811Z

AGREEMENTS WITH LARGE GERMAN INDUSTRIAL CONCERNS SUCH AS SIEMENS. THE FONOFF, NEVERTHELESS, BELIEVES THAT THE RUSSIANS ARE STILL HIGHLY INTERESTED IN A GOVERNMENT-TO-GOVERNMENT AGREEMENT.

4. THE CSCE DISCUSSION WAS APPARENTLY COMPLETELY BOILER PLATE. FALIN RECITED FAMILIAR THEMES ON BASKET 3--THE LOSS TO THE SOVIET TREASURY THROUGH EMIGRATION OF HIGHLY TRAINED PERSONNEL WHO HAD RECEIVED THEIR EDUCATION AT GOVERNMENT EXPENSE, SOVIET REFUSAL TO IMPORT "WESTERN PORNOGRAPHY", ETC.

5.. FINALLY, GENSCHER EXPRESSED INTEREST IN MEETING WITH GROMYKO IN BONN, EITHER ON GROMYKO'S WAY TO NEW YORK FOR THE UNGA, OR POSSIBLY ON THE WAY BACK. NO DECISIONS WERE REACHED ON THE MEETING, HOWEVER.  
HILLENBRAND

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## Message Attributes

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**Copy:** SINGLE  
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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
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**Subject:** STIRRINGS IN OSTPOLITIK  
**TAGS:** PFOR, PGOV, GE, WB, UR, GC, (SCHIMDT, HELMUT)  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005